CUSTOMS, EXCISE & SERVICE TAX APPELLATE TRIBUNAL NEW DELHI

PRINCIPAL BENCH - COURT NO. 1

CUSTOMS APPEAL NO. 51125 OF 2020 AND CUSTOMS CROSS OBJECTION NO. 50160 OF 2021

(Arising out of Order-in-Appeal No. 152-382/(CR)/JPR/2019 dated 20.09.2019 passed by the Commissioner (Appeals), Central Excise & CGST, Jaipur)

Commissioner of Customs (Preventive)Appellant

Customs Commissionerate, Jodhpur Hqrs. at N C R Building, Statue Circle, C-Scheme Jaipur - 302005 (Rajasthan)

VERSUS

Century Metal Recycling Pvt. Ltd.

.....Respondent

Tatarpur Bhagola Road, Village Tatarpur, Post Asawati Palwal – 121102 (Haryana)

WITH

C/51191/2024	C/51219/2024	C/51247/2024	C/51275/2024
C/51192/2024	C/51220/2024	C/51248/2024	C/51276/2024
C/51193/2024	C/51221/2024	C/51249/2024	C/51277/2024
C/51194/2024	C/51222/2024	C/51250/2024	C/51278/2024
C/51195/2024	C/51223/2024	C/51251/2024	C/51279/2024
C/51196/2024	C/51224/2024	C/51252/2024	C/51280/2024
C/51197/2024	C/51225/2024	C/51253/2024	C/51281/2024
C/51198/2024	C/51226/2024	C/51254/2024	C/51282/2024
C/51199/2024	C/51227/2024	C/51255/2024	C/51283/2024
C/51200/2024	C/51228/2024	C/51256/2024	C/51284/2024
C/51201/2024	C/51229/2024	C/51257/2024	C/51285/2024
C/51202/2024	C/51230/2024	C/51258/2024	C/51286/2024
C/51203/2024	C/51231/2024	C/51259/2024	C/51287/2024
C/51204/2024	C/51232/2024	C/51260/2024	C/51288/2024
C/51205/2024	C/51233/2024	C/51261/2024	C/51289/2024
C/51206/2024	C/51234/2024	C/51262/2024	C/51290/2024
C/51207/2024	C/51235/2024	C/51263/2024	C/51291/2024
C/51208/2024	C/51236/2024	C/51264/2024	C/51292/2024
C/51209/2024	C/51237/2024	C/51265/2024	C/51293/2024
C/51210/2024	C/51238/2024	C/51266/2024	C/51294/2024
C/51211/2024	C/51239/2024	C/51267/2024	C/51295/2024
C/51212/2024	C/51240/2024	C/51268/2024	C/51296/2024
C/51213/2024	C/51241/2024	C/51269/2024	C/51297/2024
C/51214/2024	C/51242/2024	C/51270/2024	C/51298/2024
C/51215/2024	C/51243/2024	C/51271/2024	C/51299/2024
C/51216/2024	C/51244/2024	C/51272/2024	C/51300/2024
C/51217/2024	C/51245/2024	C/51273/2024	C/51301/2024
C/51218/2024	C/51246/2024	C/51274/2024	-
-	-	-	

APPEARANCE:

Shri S.K. Rahman, Authorized Representative of the Department

Shri K. Krishnamohan Menon and Ms. Parul Sachdeva, Advocates for the Respondents

CORAM: HON'BLE MR. JUSTICE DILIP GUPTA, PRESIDENT HON'BLE MR. P.V. SUBBA RAO, MEMBER (TECHNICAL)

DATE OF HEARING: 28.08.2024 DATE OF DECISION: 02.09.2024

FINAL ORDER NOs. <u>58119-58230/2024</u>

JUSTICE DILIP GUPTA:

M/s Century Metal Recycling Pvt. Ltd. imported aluminum scrap of various grades and filed 112 Bills of Entry for clearing the consignment on the basis of self-assessment of duty on the transaction value. The Assessing Officer doubted the correctness of the value declared by Century Metal in the Bills of Entry and when confronted with contemporaneous data by the Assessing Officer, Century Metal not only submitted letters that the value declared in the Bills of Entry should be rejected, but also accepted the value proposed by the Assessing Officer. The value was, accordingly, enhanced by the Assessing Officer and Century Metal, paid the differential duty of customs. The goods were cleared after the out of charge order was issued by the Assessing Officer. Thereafter, Century Metal filed 112 appeals before the Commissioner (Appeals), Central Excise and CGST, Jaipur² to challenge the enhancement of the value. These appeals have been allowed by a common order dated 20.09.2019. The enhancement of the value has been set aside by the Commissioner (Appeals) and the value declared by

^{1.} Century Metal

^{2.} the Commissioner (Appeals)

Century Metal in the Bills of Entry has been accepted. This order has been assailed by the department in these 112 appeals. Customs Cross Objection No. 50160 of 2021 has been filed by Century Metal.

2. The records indicate that Century Metal submitted 112 Bills of Entry. The value of the goods declared in these Bills appeared to be on the lower side to the Assessing Officer when compared to the price of contemporaneous imports data of similar goods imported at the port by other importers. As the Assessing Officer had reasons to doubt the accuracy of the value declared in the Bills of Entry, he informed Century Metal of the grounds as to why the value declared, which appeared to be on the lower side, should not be rejected under rule 12 of the Customs Valuation (Determination of Value of Imported Goods) Rules, 2007³ and re-determined. On being confronted with such data, Century Metal submitted the following letter dated 12.11.2018 to the Assessing Officer in respect of one such Bill of Entry No. 966730518 dated 28.10.2018:

"CENTURY METAL RECYCLING LIMITED

Dated: 12.11.18

To,

The Assistant Commissioner of Customs, ICD Kanakpura Jaipur (Rajasthan)

Subject: Enhancement of value of goods covered under Bill of Entry No. 966730518 dated 28/10/18

Proposing re determination of value and consequential reassessment of duty, in this regard it is submitted that we have been informed about grounds or rejection of our declared value under the provisions of Rule 12 of Customs Valuation (Determination of Value of Imported Goods) rules, 2017 read with Section 14 of Customs Act, 1962.

^{3.} the 2007 Valuation Rules

We have also gone through and understood the details of contemporaneous imports of similar/identical goods, as informed by Customs Department and we accept that the value declared by us is lower than the value at which identical/similar goods have been imported at or about the same time in comparable quantities and in comparable commercial transaction were assessed at other ports of the country.

We fully agree that the value of goods declared by us in respect of BE. No. 966730518 dated 28/10/18 is liable to be rejected by the Customs Authorities under the provision of Rule 12 of the Customs Valuation (Determination of value of Imported Goods) Rules, 2007 read with Section 14 the Customs Act, 1962. Thereafter, the value of the goods by the basis data imported on contemporaneous import of similar/identical goods in terms of Rule 9 of the Customs Valuation (Determination of value of imported Goods) Rules, 2007 read with Section 14 of the Customs Act, 1962 and the duty payable is liable to be enhanced from US\$ 1200.00 to US\$ 1577.00 under Section 17(5) of the Customs Act, 1962.

Accordingly, as we are in agreement and not aggrieved with the proposed enhancement of value/duty, in view of our acceptance we do not want any personal hearing or speaking order in the matter. You are requested to kindly redetermine the value and re-assess the duty in accordance with the value/duty as proposed.

Yours sincerely,

FOR CENTURY METAL RECYCLING LTD.

Sd/-

Authorized Signatory"

(emphasis supplied)

- 3. Identical letters were submitted by Century Metal to the Assistant Commissioner of Customs in respect of the remaining 111 Bills of Entry.
- 4. The Assessing Officer, in view of the categorical statements made by Century Metal, re-assessed the 112 Bills of Entry in terms of the consent letters given by Century Metal and deposited the differential customs duty. Out of charge orders were given in respect of the goods imported through the 112 Bills of Entry and the goods were then cleared.
- 5. Thereafter, Century Metal challenged the order passed by the Assessing Officer by filing 112 appeals before the Commissioner (Appeals). The Commissioner (Appeals), by a common order dated 20.09.2019, allowed the appeals and accepted the value declared in the Bills of Entry, basis the decision of the Tribunal in **Sanjivani Non-Ferrous Trading Pvt. Ltd.** vs. **C.C.E. & S.T., Noida**⁴, against which the appeal filed by the department was dismissed by the Supreme Court. This decision of the Supreme Court is reported in **C.C.E. & S.T., Noida** vs. **Sanjivani Non-Ferrous Trading Pvt. Ltd.**⁵.
- 6. Shri, S.K. Rahman, learned authorized representative appearing for the department made the following submissions:
 - (i) The Assessing Officer had reason to doubt the accuracy of the value declared in the Bills of Entry submitted by the importers as they were grossly undervalued as compared to the contemporaneous import data and since the importers had submitted letters clearly stating that they accepted that the value declared by them in the Bills of Entry was on the lower side and, therefore, liable to be rejected under rule 12

^{4. 2017(7)} G.S.T.L. 82 (Tri.-All.)

^{5. 2019 (365)} ELT (3) (SC)

of the 2007 Valuation Rules, and they also accepted the value of goods indicated by the Assessing Officer on the basis of data of contemporaneous import of similar/identical goods, and also stated that they did not want any personal hearing to be provided or a speaking order to be passed in the matter, and that the Assessing Officer should redetermine the value and re-assess the duty in accordance with the value proposed, the Assessing Officer committed no illegality in re-determining the value in terms of the value accepted by the importers. Subsequently, the goods were also cleared by the importers on payment of duty on the enhanced value after the out of charge order was passed;

- deposited the differential customs duty on the enhanced value and all the appeals were filed by the importers before the Commissioner (Appeals) after the out of charge order was given. It was, therefore, not open to Century Metal to challenge the assessed value of goods determined on the basis of the consent given by them by filing appeals before the Commissioner (Appeals);
- (iii) What is admitted need not be proved. In support of this contention, reliance has been placed on the judgment of the Supreme Court in Commissioner of C. Ex., Madras vs.

 Systems & Components Pvt. Ltd.⁶;
- (iv) Principles of natural justice have not been violated as the importers themselves stated that they accepted the value proposed by the department and this statement in the letters addressed to the Assistant Commissioner has not

^{6. 2004 (165)} ELT 136 (SC)

been retracted. In support of this contention, reliance has been placed on the decision of the Tribunal in DJP International vs. Commissioner of Customs (ICD), New Delhi⁷. Learned authorised representative also pointed out that the appeal filed by the department against the aforesaid decision of the Tribunal was dismissed by the Supreme Court on 08.07.2016 in DJP International vs. Commissioner of Customs (ICD), New Delhi⁸;

- (v) The basis for re-determination of the value was shown and explained to the importers and the method of redetermination of value was also shown to the importers;
- (vi) Once the out of charge had been given, it is not open to the importers to contest the value for the reason that it is not possible for the department to inspect the goods. In this connection, reliance has been placed on the decision of the Tribunal in Advanced Scan Support Technologies vs.
 Commissioner of Customs, Jodhpur⁹; and
- (vii) The Commissioner (Appeals) committed an error in observing that the value of the imported goods had been enhanced on the basis of a Circular issued by the Director General of Valuation.
- 7. Shri Krishna Mohan K. Menon, learned counsel assisted by Ms. Parul Sachdeva, however, supported the impugned order and submitted that it does not call for any interference in this appeal. Learned counsel made the following submissions:

^{7. 2017 (350)} E.L.T. 294 (Tri.- Del)

^{8. 2017 (350)} E.L.T. A65 (S.C.)

^{9. 2015 (326)} E.L.T. 185 (Tri.-Del.)

- relied upon heavily by the Assessing Officer to adopt the enhanced value in terms of the 2007 Valuation Rules cannot be considered as consent letters as the same have been obtained under pressure to clear the goods to avoid any further delay;
- (ii) The value that has been enhanced by the Assessing Officer is exactly the value arrived at on the basis of London Metal **Exchange** ¹⁰ price minus the discount given in the Director General of Valuation Circular. This clearly shows that the enhancement of value is not on the basis of contemporaneous import data, but is based on Director General of Valuation Circular, irrespective of the mention made in the consent letter by the importers that they have gone through the contemporaneous import data;
- (iii) Due to urgency of the matter and to mitigate losses, including demurrage charges, the importers had accepted the enhanced value. The importers, being regular importers, were left with no choice but to issue coerced letters;
- (iv) The importers were not furnished with NIDB/LME data documents relied upon for enhancement of the value. This violates the principles of natural justice;
- (v) The transaction value or the invoice value cannot be rejected arbitrarily without giving any valid reasons. The allegations of undervaluation should be buttressed by valid evidence, like the price of contemporaneous imports of comparable goods;

^{10.} LME

- (vi) Even assuming without admitting that the letters were not coerced, the Assessing Authority still should have followed the principles of valuation as laid down under the Customs Act and the 2007 Valuation Rules;
- (vii) The issue stands decided in favour of the importers by decisions of the Tribunal and the Supreme Court in the own case of the respondent wherein it has been held that enhancement of value solely on the basis of coerced consent letters, Director General of Valuation Circular and in the absence of contemporaneous import data or any investigation is illegal. In this connection, reliance has been placed on the following decisions:
 - (a) Sanjivani Non-Ferrous Trading Pvt. Ltd.;
 - (b) Century Metal Recycling Pvt. Ltd. vs. UOI¹¹;
 - (c) Guru Rajendra Metalloys India Pvt. Ltd. vs.

 Commissioner of Customs, Ahmedabad¹²; and
 - (d) Supreme Industries Ltd. vs. CBIC¹³;
- (viii) Department has a duty to act in accordance with the provisions of law; and
- (ix) The monetary limit for filing appeals before the Tribunal was Rs. 50 lakhs by Circular dated 02.11.2023 and its predecessor Circular /Notification. In terms of paragraph 3 of the Circular, the pending matters would have to be withdrawn. The valuation of each of the appeals would reveal that none of the appeals involve tax instance of Rs. 50 lakhs or above. The appeals filed by the department would, therefore, have to be dismissed for this reason.

^{11. 2019 (367)} E.L.T 3 (SC)

^{12. 2020 (374)} ELT 617 (Tri-Ahmd)

^{13. 2021 (377)} ELT 698 (Bom)

- 8. The submissions advanced by the learned authorized representative for the department and the learned counsel for the respondents have been considered.
- 9. The issues that have been raised in these appeals have been considered at length by this Bench of the Tribunal in **Commissioner of Customs (Preventive)**, **Jaipur** vs **Century Metal Recycling Pvt. Ltd.** In the said decision, while examining the contention of learned counsel for the respondents that letters were submitted by the importers under coercion, the Bench referred to a chart. It would, therefore, be appropriate to provide details contained in the following chart:

S. NO.	BILL OF ENTRY NO.	DATE OF BILL OF ENTRY	DATE OF CONSENT LETTER	OUT OF CHARGE DATE
1.	8811384	12.11.2018	12.11.2018	29.11.2018
2.	8869310	15.11.2018	N.A.	#N/A
3.	8942086	21.11.2018	21.11.2018	06.12.2018
4.	8942714	21.11.2018	21.11.2018	06.12.2018
5.	8983018	24.11.2018	23.11.2018	10.12.2018
6.	8983588	24.11.2018	24.11.2018	10.12.2018
7.	8983789	24.11.2018	N.A.	10.12.2018
8.	8988546	24.11.2018	24.11.2018	10.12.2018
9.	8988955	24.11.2018	24.11.2018	10.12.2018
10.	8995606	26.11.2018	24.11.2018	10.12.2018
11.	8998463	26.11.2018	24.11.2018	10.12.2018
12.	8998768	26.11.2018	24.11.2018	13.12.2018
13.	9885701	01.12.2018	01.12.2018	12.12.2018
14.	9112427	04.12.2018	04.12.2018	19.12.2018
15.	9173114	08.12.2018	06.12.2018	19.12.2018
16.	9173445	08.12.2018	06.12.2018	24.12.2018
17.	9173781	08.12.2018	06.12.2018	N.A.
18.	9177445	08.12.2018	08.12.2018	N.A.
19.	9177660	08.12.2018	08.12.2018	24.12.2018
20.	9177824	08.12.2018	08.12.2018	19.12.2018
21.	9303503	18.12.2018	18.12.2018	29.12.2018
22.	9303754	18.12.2018	18.12.2018	29.12.2018
23.	9378901	24.12.2018	22.12.2018	29.12.2018

^{14.} Customs Appeal No. 51976 of 2019 decided on 19.08.2024

24.	9321469	19.12.2018	19.12.2018	02.01.2019
25.	9332986	20.12.2018	20.12.2018	04.01.2019
26.	9367631	22.12.2018	22.12.2018	03.01.2019
27.	9392925	24.12.2018	24.12.2018	31.12.2018
28.	9393833	24.12.2018	24.12.2018	04.01.2019
29.	9412260	26.12.2018	26.12.2018	05.01.2019
30.	9443697	28.12.2018	27.12.2018	05.01.2019
31.	9443890	28.12.2018	27.12.2018	07.01.2019
32.	9445277	28.12.2018	27.12.2018	18.01.2019
33.	9445573	28.12.2018	27.12.2018	22.01.2019
34.	9445840	28.12.2018	27.12.2018	21.01.2019
35.	9482383	01.01.2019	01.01.2019	07.01.2019
36.	9484864	01.01.2019	01.01.2019	18.01.2019
37.	9485564	01.01.2019	01.01.2019	18.01.2019
38.	9507099	03.01.2019	02.01.2019	#N/A
39.	9507251	03.01.2019	02.01.2019	#N/A
40.	9507376	03.01.2019	03.01.2019	#N/A
41.	9523710	04.01.2019	04.01.2019	08.01.2019
42.	9573489	09.01.2019	08.01.2019	30.01.2019
43.	9617795	12.01.2019	09.01.2019	29.01.2019
44.	9618034	12.01.2019	11.01.2019	29.01.2019
45.	9620681	12.01.2019	11.01.2019	29.01.2019
46.	9654562	15.01.2019	15.01.2019	23.01.2019
47.	9655038	15.01.2019	15.01.2019	23.01.2019
48.	9655220	15.01.2019	15.01.2019	25.01.2019
49.	9731597	21.01.2019	23.01.2019	30.01.2019
50.	9658927	16.01.2019	15.01.2019	29.01.2019
51.	9756139	23.01.2019	23.01.2019	31.01.2019
52.	9757399	23.01.2019	23.01.2019	31.01.2019
53.	2034642	13.02.2019	12.02.2019	21.02.2019
54.	2034643	13.02.2019	12.02.2019	23.02.2019
55.	2034660	13.02.2019	12.02.2019	25.02.2019
56.	2049773	14.02.2019	14.02.2019	21.02.2019
57.	2063652	15.02.2019	15.02.2019	25.02.2019
58.	2128420	20.02.2019	20.02.2019	26.02.2019
59.	2129215	20.02.2019	20.02.1019	27.02.2019
60.	2140462	21.02.2019	21.02.2019	26.02.2019
61.	2151283	22.02.2019	22.02.2019	28.02.2019
62.	9569946	08.01.2019	30.01.2019	05.02.2019
63.	9620630	12.01.2019	10.01.2019	05.02.2019
64.	9757392	23.01.2019	23.01.2019	05.02.2019
65.	9758412	23.01.2019	23.01.2019	06.02.2019
66.	9759251	23.01.2019	30.01.2019	05.02.2019
67.	9831288	29.01.2019	29.01.2019	04.02.2019
68.	9831394	29.01.2019	29.01.2019	08.02.2019
69.	9847924	30.01.2019	30.01.2019	06.02.2019
70.	9847927	30.01.2019	30.01.2019	07.02.2019
71.	9847933	30.01.2019	30.01.2019	08.02.2019
72.	9847945	30.01.2019	30.01.2019	11.02.2019

73.	9847951	30.01.2019	30.01.2019	11.02.2019
74.	9878865	31.01.2019	30.01.2019	12.02.2019
75.	9897254	02.02.2019	30.01.2019	13.02.2019
76.	9905045	02.02.2019	30.01.2019	#N/A
77.	9905225	02.02.2019	30.01.2019	12.02.2019
78.	9905310	02.02.2019	30.01.2019	12.02.2019
79.	9905460	02.02.2019	30.01.2019	13.02.2019
80.	9905698	02.02.2019	02.02.2019	15.02.2019
81.	9942561	05.02.2019	05.02.2019	13.02.2019
82.	9969258	07.02.2019	07.02.2019	15.02.2019
83.	9969300	07.02.2019	07.02.2019	15.02.2019
84.	9970275	07.02.2019	07.02.2019	20.02.2019
85.	9970512	07.02.2019	07.02.2019	21.02.2019
86.	9992814	09.02.2019	09.02.2019	15.02.2019
87.	2151323	22.02.2019	25.02.2019	01.03.2019
88.	2131272	20.02.2019	20.02.2019	05.03.2019
89.	2130094	20.02.2019	20.02.2019	05.03.2019
90.	2229012	28.02.2019	28.02.2019	06.03.2019
91.	2228946	28.02.2019	28.02.2019	05.03.2019
92.	2404828	13.03.2019	13.03.2019	22.03.2019
93.	2426689	15.03.2019	14.03.2019	23.03.2019
94.	2427056	15.03.2019	14.03.2019	22.03.2019
95.	2151425	22.02.2019	23.02.2019	07.03.2019
96.	2200671	26.02.2019	26.02.2019	05.03.2019
97.	2200858	26.02.2019	26.02.2019	08.03.2019
98.	2202962	26.02.2019	25.02.2019	08.03.2019
99.	2203211	26.02.2019	25.02.2019	08.03.2019
100.	2482074	19.03.2019	19.03.2019	25.03.2019
101.	2228953	28.02.2019	28.02.2019	06.03.2019
102.	2481741	19.03.2019	19.03.2019	26.03.2019
103.	2249153	01.03.2019	01.03.2019	06.03.2019
104.	2266481	02.03.2019	02.03.2019	11.03.2019
105.	2286150	05.03.2019	05.03.2019	11.03.2019
106.	2286508	05.03.2019	05.03.2019	12.03.2019
107.	2286150	05.03.2019	N.A.	11.03.2019
108.	2287361	05.03.2019	05.03.2019	13.03.2019
109.	2290291	05.03.2019	05.03.2019	12.03.2019
110.	2290745	05.03.2019	05.03.2019	12.03.2019
111.	2363733	11.03.2019	09.03.2019	15.03.2019
112.	2371147	11.03.2019	11.03.2019	26.03.2019
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10. In view of the detailed reasons given by the Bench in **Century**Metal for setting aside the order passed by the Commissioner

(Appeals), the present impugned order dated 20.09.2019 passed by the

Commissioner (Appeals) allowing the 112 appeals deserves to be set

aside and is set aside. All the 112 appeals filed by the department are, accordingly, allowed and the enhancement in the value of the imported goods by the Assessing Officer is maintained. Cross Objection No. 50160 of 2021 filed by Century Metal is rejected.

(Order pronounced on $\underline{\textbf{02.09.2024}})$

(JUSTICE DILIP GUPTA)
PRESIDENT

(P.V. SUBBA RAO)
MEMBER (TECHNICAL)

Golay