

NATIONAL TAX TRIBUNAL BILL, 2004

[No. 94 of 2004]

THE SCHEDULE

A

BILL

to provide for the adjudication by the National Tax Tribunal of disputes with respect to levy, assessment, collection and enforcement of direct taxes and also to provide for the adjudication by that Tribunal of disputes with respect to the determination of the rates of duties of customs and central excise on goods and the valuation of goods for the purposes of assessment of such duties as well as in matters relating to levy of tax on service, in pursuance of article 323B of the Constitution and for matters connected therewith or incidental thereto.

BE it enacted by Parliament in the Fifty-fifth Year of the Republic of India as follows :—

CHAPTER I

PRELIMINARY

1. Short title, extent and commencement. - (1) This Act may be called the National Tax Tribunal Act, 2004.

(2) It extends to the whole of India.

(3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint :

Provided that different dates may be appointed for different provisions of this Act and any reference in any such provision to the commencement of this Act shall be construed as a reference to the coming into force of that provision.

2. Definitions. - In this Act, unless the context otherwise requires, —

(a) “Bench” means a Bench of the National Tax Tribunal;

(b) “Board of Direct Taxes” means the Central Board of Direct Taxes constituted under the Central Boards of Revenue Act, 1963 (54 of 1963);

(c) “Board of Excise and Customs” means the Central Board of Excise and Customs constituted under the Central Boards of Revenue Act, 1963 (54 of 1963);

(d) “Central Excise Act” means the Central Excise Act, 1944 (1 of 1944);

(e) “Central Excise Tariff Act” means the Central Excise Tariff Act, 1985 (5 of 1986);

(f) “Chairperson” means the Chairperson of the National Tax Tribunal;

(g) “Companies (Profits) Surtax Act” means the Companies (Profits) Surtax Act, 1964 (7 of 1964);

(h) “Customs Act” means the Customs Act, 1962 (52 of 1962);

- (i) "Customs, Excise and Service Tax Appellate Tribunal" means the Customs, Excise and Service Tax Appellate Tribunal constituted under section 129 of the Customs Act, 1962 (52 of 1962);
- (j) "Customs Tariff Act" means the Customs Tariff Act, 1975 (51 of 1975);
- (k) "Expenditure-tax Act" means the Expenditure-tax Act, 1987 (35 of 1987);
- (l) "Gift-tax Act" means the Gift-tax Act, 1958 (18 of 1958);
- (m) "Income-tax Act" means the Income-tax Act, 1961 (43 of 1961);
- (n) "Income-tax Appellate Tribunal" means the Income-tax Appellate Tribunal constituted under section 252 of the Income-tax Act, 1961 (43 of 1961);
- (o) "Interest-tax Act" means the Interest-tax Act, 1974 (45 of 1974);
- (p) "law officer" means the Attorney-General for India, the Solicitor General of India or the Additional Solicitor General of India;
- (q) **"Member" means a Member of the National Tax Tribunal and includes the Chairperson;**
- (r) "National Tax Tribunal" means the National Tax Tribunal established under section 3;
- (s) "notification" means a notification published in the Official Gazette;
- (t) "prescribed" means prescribed by rules made under this Act;
- (u) "Supreme Court" means the Supreme Court of India;
- (v) "Wealth-tax Act" means the Wealth-tax Act, 1957 (27 of 1957);
- (w) words and expressions used in this Act but not defined herein and defined in the Central Excise Act, the Central Excise Tariff Act, the Customs Act, the Customs Tariff Act (hereinafter referred to as the indirect taxes) or the rules made thereunder or in Chapter V of the Finance Act, 1994 (32 of 1994) shall have the meanings, respectively, assigned to them in the said Acts or the rules made thereunder;
- (x) words and expressions used in this Act but not defined herein and defined in the Income-tax Act, the Wealth-tax Act, the Gift-tax Act, the Expenditure-tax Act, the Interest-tax Act or the Companies (Profits) Surtax Act (hereinafter referred to as the direct taxes) or the rules made thereunder shall have the meanings, respectively, assigned to them in the said Acts or the rules made thereunder.

CHAPTER II

ESTABLISHMENT OF THE NATIONAL TAX TRIBUNAL

3. The Central Government shall, by notification in the Official Gazette, establish with effect from such date as may be specified therein, a Tax Tribunal to be known as the National Tax Tribunal to exercise the jurisdiction, powers and authority conferred on such Tribunal by or under this Act.

4. The National Tax Tribunal shall consist of a Chairperson and such number of

Members as the Central Government deems fit, to be appointed by that Government, by notification in the Official Gazette.

5 (1) The jurisdiction of the National Tax Tribunal may be exercised by the Benches thereof to be constituted by the Chairperson.

(2) The Benches of the National Tax Tribunal shall ordinarily sit at any place in the National Capital Territory of Delhi or such other places as the Central Government may, in consultation with the Chairperson, notify :

Provided that the Chairperson may for adequate reasons permit a Bench to hold its temporary sitting for a period not exceeding fifteen day at a place other than its ordinary place of seat.

(3) The Central Government shall notify the areas in relation to which each Bench of the National Tax Tribunal may exercise its jurisdiction.

(4) The Central Government shall determine the number of Benches and each Bench shall consist of two members.

(5) The Central Government may in consultation with the Chairperson transfer a Member from headquarters of one Bench in one State to the headquarter of another Bench in another State or to the headquarter of any other Bench within a State.

6. (1) The Chairperson of the National Tax Tribunal shall be a person who has been a judge of the Supreme Court or the Chief Justice of a High Court.

(2) A person shall not be qualified for appointment as Member unless he

(a) is, or has been, or is eligible to be, a Judge of a High Court ; or

(b) is, or has been, a Member of the Income-tax Appellate Tribunal or of the Customs, Excise and Service tax Appellate Tribunal for at least seven years.

7. (1) Subject to the provision of sub-section (2), the Chairperson and every other Member shall be appointed by the Central Government.

(2) The Chairperson and the other Members shall be appointed by the Central Government on the recommendations of a Selection Committee consisting of

(a) the Chief Justice of India or a Judge of the Supreme Court nominated by him;

(b) the Secretary in the Ministry of Law and Justice (Department of Legal Affairs);

(c) the Secretary in the Ministry of Finance (Department of Revenue).

(3) No appointment of the Chairperson or of any other Member shall be invalidated merely by reason of any vacancy or any defect in the constitution of the Selection Committee.

8. The Chairperson and every other Member shall hold office as such for a term of five years from the date on which he enters upon his office but shall be eligible for re-appointment :

Provided that no Chairperson or other Member shall hold office as such after he has attained,

- (a) in the case of Chairperson, the age of sixty-eight years; and
- (b) in the case of any other member, the age of sixty-five years.

9. The Chairperson or any other Member may, by notice in writing under his hand addressed to the Central Government, resign his office.

10. (1) Subject to the provisions of this Act, the salary and allowances and other terms and conditions of the Chairperson shall be the same as applicable to a sitting Judge of the Supreme Court, but no vacation shall be allowed :

Provided that if a person who, immediately before the date of assuming the office as the Chairperson was in receipt of or being eligible so to do, had elected to draw, a pension in respect of any previous service or office held by such person under the Government of the Union or of a State, his salary in respect of service as Chairperson shall be reduced by the amount of that pension.

Explanation. - for the purposes of this sub-section, "Vacation" shall have the meaning assigned to in the Supreme Court Judges (Conditions of Service) Act, 1958.

(2) A Member shall draw salary of a High Court Judge and other allowances and the terms and conditions of his service shall be the same as applicable to a Secretary to the Government of India ;

Provided that if a person who, immediately before the date of assuming the office as Member was in receipt, of or being eligible so to do, had elected to draw, a pension in respect of any previous service held by such person in connection with the affairs of the Union or of a State, his salary in respect of service as Member shall be reduced to the extent of that pension.

(3) The salary and allowances and other terms and conditions of service of Chairperson or a Member of the Tribunal shall not be varied to his disadvantage after appointment.

11. (1) The Central Government may, in consultation with the Chief Justice of India, remove from office the Chairperson or any Member who –

(a) has been adjudged an insolvent; or

(b) has been convicted of an offence which, in the opinion of the Central Government, involves moral turpitude ; or

(c) has become physically or mentally incapable of acting as such Chairperson or member of the National Tax Tribunal ; or

(d) has acquired such financial or other interest as is likely to affect prejudicially his functions as the Chairperson or a Member of the National Tax Tribunal; or

(e) has so abused his position as to render his continuance in office prejudicial to the public interest.

(2) The Chairperson or any other Member shall not be removed from his office except by an order made by the Central Government on the ground of proved misbehaviour or incapacity after an inquiry made by a Judge of the Supreme Court in which such Chairperson or Member had been informed of the charges against him and given a reasonable opportunity of being heard in respect of those charges.

(3) The Central Government may suspend from office the Chairperson or any other Member in respect of whom a reference of conducting an inquiry has been made to the Judge of the Supreme Court under sub-section (2) until the Central Government has passed orders on receipt of the report of the Judge of the Supreme Court on such reference.

(4) The Central Government may, by rules, regulate the procedure for the investigation of misbehaviour or incapacity of the Chairperson or a Member referred to in sub-section (2).

12. (1) The Central Government shall provide the National Tax Tribunal with such officers and employees as it may deem fit.

(2) The salaries and allowances and other conditions of service of officers and employees of the National Tax Tribunal shall be such as may be prescribed.

(3) The officers and employees of the National Tax Tribunal shall discharge their functions under the general superintendence of the chairperson.

(4) The officers and the other employees shall be appointed on the recommendations of a Selection Committee constituted by the Central Government.

13. (1) A party to an appeal other than Government may either appear in person or authorise one or more chartered accountants or legal practitioners or any person duly authorised by him or it to present his or its case before the National Tax Tribunal.

(2) The Government may authorise one or more legal practitioners or any of its officers to present its case before the National Tax Tribunal.

Explanation - For the purposes of this Section,

(a) "Chartered Accountant" means a chartered accountant as defined in clause (b)

of sub-section (1) of section 2 of the Chartered Accountants Act, 1949 and who has obtained a certificate of practice under sub-section (1) of section 6 of the that Act ;

(b) "Legal practitioner" means advocate, a vakil or any attorney of any High Court, and includes a pleader in practice.

14. (1) In the event of any vacancy of the office of the Chairperson by reason of his death, resignation or otherwise, the Central Government may designate the senior most Member to act as the Chairperson until the day on which a Chairperson, appointed in accordance with the provisions of this Act to fill such vacancy, enters upon his office.

(2) When the Chairperson in unable to discharge his functions owing to absence, illness or any other cause, the Central Government may authorise the senior-most Member to discharge the functions of the Chairperson until the date on which the Chairperson resumes his duties.

(3) The senior-most member designed to act under sub-section (1) or to discharge functions of the Chairperson sunder sub-section (2), of the Chairperson shall continue to draw salary and allowances of a Member.

CHAPTER III JURISDICTION, POWERS AND FUNCTIONS OF NATIONAL TAX TRIBUNAL

15. Appeal to National Tax Tribunal. - (1) An appeal shall lie to the National Tax Tribunal from every order passed in appeal by the Income-tax Appellate Tribunal and the Customs, Excise and Service Tax Appellate Tribunal, if the National Tax Tribunal is satisfied that the case involves a substantial question of law.

(2) The Chief Commissioner or the Commissioner of Income-tax or the Chief Commissioner or Commissioner of Customs and Central Excise, as the case may be, or an assessee aggrieved by any order passed by the Income-tax Appellate Tribunal or any person aggrieved by any order passed by the Customs, Excise and Service Tax Appellate Tribunal (hereinafter referred to as aggrieved person), may file an appeal to the National Tax Tribunal and such appeal under this sub-section shall -

- (a) be filed within one hundred and twenty days from the date on which the order appealed against is received by the assessee or the aggrieved person or the Chief Commissioner or Commissioner, as the case may be;
- (b) be in the form of a memorandum of appeal precisely stating therein the substantial question of law involved; and
- (c) be accompanied by such fees as may be prescribed :

Provided that separate form of memorandum of appeal shall be filed for matters involving direct and indirect taxes :

Provided further that the National Tax Tribunal may entertain the appeal within sixty days after the expiry of the said period of one hundred and twenty days, if it is satisfied that the appellant was prevented by sufficient cause

from preferring an appeal in time.

(3) Where an appeal is admitted under sub-section (1), the National Tax Tribunal -

- (a) shall formulate the question of law for hearing the appeal; and
- (b) may also determine any relevant issue in connection with the question so formulated -
 - (i) which has not been so determined by the Income-tax Appellate Tribunal or by the Customs, Excise and Service Tax Appellate Tribunal; or
 - (ii) which has been wrongly determined by the Income-tax Appellate Tribunal or by the Customs, Excise and Service Tax Appellate Tribunal,

and shall decide the question of law so formulated and the other relevant issue so determined and deliver such judgment thereon containing the grounds on which such decision is founded and may award such cost as it deems fit.

(4) Where in any appeal under this section, the decision of the Income-tax Appellate Tribunal or the Customs, Excise and Service Tax Appellate Tribunal involves the payment of any tax or duties, the assessee or the aggrieved person, as the case may be, shall not be allowed to prefer such appeal unless he deposits at least twenty-five per cent. of such tax or duty payable on the basis of the order appealed against :

Provided that where in a particular case the National Tax Tribunal is of the opinion that the deposit of tax or duty under this sub-section would cause undue hardship to such person, it may dispense with such deposit subject to such conditions as it may deem fit to impose so as to safeguard the interest of revenue.

16. Procedure and powers of National Tax Tribunal. - (1) The National Tax Tribunal shall not be bound by the procedure laid down by the Code of Civil Procedure, 1908 (5 of 1908) but shall be guided by the principles of natural justice.

(2) Subject to the other provisions of this Act, the National Tax Tribunal shall have powers to regulate its own procedure.

(3) The National Tax Tribunal shall have, for the purposes of discharging its functions under this Act, the same powers as are vested in a civil court under the Code of Civil Procedure, 1908 (5 of 1908) while trying a suit, in respect of the following matters, namely :-

- (a) requiring the discovery and production of books of account and other documents;
- (b) subject to the provisions of sections 123 and 124 of the Indian Evidence Act, 1872 (1 of 1872), requisitioning any public record or document or a copy of such record or document, from any office;
- (c) dismissing an appeal for default or deciding it, *ex parte*;
- (d) setting aside any order of dismissal of any appeal for default or any order passed by it, *ex parte*;
- (e) rectifying any mistake or error apparent on the face of record; and
- (f) any other matter which may be prescribed.

(4) All proceedings before the National Tax Tribunal shall be deemed to be judicial proceedings within the meaning of sections 193 and 228 and for the purposes of section 196 of the Indian Penal Code (45 of 1860) and the National

Tax Tribunal shall be deemed to be a civil court for the purposes of section 195 and Chapter XXVI of the Code of Criminal Procedure, 1973 (2 of 1974).

17. Finality of orders of National Tax Tribunal. - Any order passed by the National Tax Tribunal shall be final and shall be given effect to accordingly and no civil court shall have or be entitled to exercise any jurisdiction, power or authority with respect to any of the matters falling within the jurisdiction of the National Tax Tribunal.

18. Decision by majority. - If the Members of a Bench consisting of two Members differ in opinion on any point, they shall state the point or points on which they differ, and make a reference to the Chairperson, who shall hear the point or points himself or nominate any other Member for such hearing and such point or points shall be decided according to the opinion of the majority, who have heard the case including those who first heard it.

19. Special Bench. - Where a judgment pronounced on a question of law by a Bench subsequently comes up for hearing before any Bench, and the latter Bench is of the opinion that the question of law requires reconsideration, then the latter Bench shall make a **reference to the Chairperson to constitute a Special Bench consisting of five Members** to hear and decide such question of law.

20. Interim Order. - Notwithstanding anything contained in any other provisions of this Act or any other law for the time being in force, no interim order (whether by way of injunction or stay or otherwise) shall be made in relation to any appeal under this Act, unless -

- (a) copies of such appeal and all documents in support of the plea for such interim order are furnished to the party against whom the appeal is preferred; and
- (b) opportunity is given to such party to be heard in the matter.

21. Power to punish for contempt. - The National Tax Tribunal shall have and exercise the same jurisdiction, powers and authority in respect of contempt of itself as the High Court has and may exercise such power or authority, for this purpose under the provisions of the Contempt of Courts Act, 1971 (70 of 1971), which shall have effect subject to the modification that -

- (a) any reference therein to a High Court shall be construed as including a reference to the National Tax Tribunal;
- (b) any reference to the Advocate General in section 15 of the said Act shall be construed as a reference to such law officer as the Central Government may specify in this behalf :

Provided that such matters shall be heard by a Special Bench consisting of five Members constituted by the Chairperson.

22. Order of National Tax Tribunal. - The National Tax Tribunal may, after giving the parties to any proceedings before it, an opportunity of being heard, pass such orders thereon as it thinks fit.

23. Transfer of pending cases from High Court. - (1) On and from such date as the Central Government may, by notification, specify, all matters and proceedings including appeals and references under the direct taxes and indirect taxes pending before any High Court immediately before that date shall stand transferred to the National Tax Tribunal.

(2) Where any matter or proceeding including appeals and references stand transferred from the High Court to the National Tax Tribunal under sub-

section (1), -

- (a) the High Court shall, as soon as may be after such transfer, forward the records pertaining to such matter or proceeding to the National Tax Tribunal;
- (b) the National Tax Tribunal shall, on receipt of such records, proceed to deal with such matter or proceeding from the stage at which it is transferred or from an earlier stage or *de novo* as it may deem fit;
- (c) the Chairperson shall constitute a Bench consisting of such number of Members as he deems fit for hearing cases transferred under this section.

24. Appeal to Supreme Court. - Any person including any department of the Government aggrieved by any decision or order of the National Tax Tribunal may file an appeal to the Supreme Court within sixty days from the date of communication of the decision or order of the National Tax Tribunal to him :

Provided that the Supreme Court may, if it is satisfied that the appellant was prevented by sufficient cause from filing the appeal within the said period, allow it to be filed within such time as it may deem fit.

CHAPTER IV MISCELLANEOUS

25. Members, etc., to be public servants. - The Chairperson, Members and other officers and employees of the National Tax Tribunal shall be deemed to be public servants within the meaning of section 21 of the Indian Penal Code. (45 of 1860).

26. Protection of action taken in good faith. - No suit, prosecution or other legal proceedings shall lie against the National Tax Tribunal or its Chairperson, Member, officer or other employee in the discharge of any function for any loss or damage caused or likely to be caused by any act which is, in good faith, done or intended to be done in the discharge of any function under this Act.

27. Power to remove difficulties. - (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order published in the Official Gazette, make such provisions, not inconsistent with the provisions of this Act, as appear to it to be necessary or expedient for removing the difficulty :

Provided that no such order shall be made after the expiry of a period of two years from the commencement of this Act.

(2) Every order made under this section shall, as soon as may be, after it is made, be laid before each House of Parliament.

28. Power to make rules. - (1) The Central Government may, by notification, make rules to carry out the provisions of this Act.

(2) Without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely :-

- (a) the procedure under sub-section (4) of section 11 for the investigation of charges of misbehaviour or incapacity against the Chairperson or other Members;

- (b) the salaries and allowances and other conditions of service of officers and other employees of the National Tax Tribunal under sub-section (2) of section 12;
- (c) the amount of fees payable under clause (c) of sub-section (2) of section 15;
- (d) the other matters in respect of which the National Tax Tribunal may exercise the powers of a civil court under clause (f) of sub-section (3) of section 16;
- (e) any other matter which may be prescribed or in respect of which rules are required to be made by the Central Government.

29. Laying of rules before Parliament. - Every rule made under this Act by the Central Government shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session for a total period of thirty days which may be comprised in one session or in two or more successive sessions and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.

30. Consequential amendments. - On and from such date as the Central Government may, by notification, specify, the enactments mentioned in the Schedule shall stand amended in the manner specified therein.

THE SCHEDULE

(See section 30)

AMENDMENT OF CERTAIN ENACTMENTS

PART I

AMENDMENTS TO THE INCOME-TAX ACT, 1961

(43 OF 1961)

1. In section 2, after clause (29C), the following clause shall be inserted, namely :—

“(29D) “National Tax Tribunal” means the National Tax Tribunal established under section 3 of the National Tax Tribunal Act, 2004;”.

2. In Chapter XX,—

(i) in section 254, in sub-section (4), for the words, figures and letter “Save as provided in section 256 or section 260A”, the words and figures “Save as provided in the National Tax Tribunal Act, 2004” shall be substituted;

(ii) sub-heading “C.— Reference to High Court” and sections 256, 258 and 259 shall be omitted;

(iii) for section 260, the following section shall be substituted, namely :—

“260. Effect to the decisions of Supreme Court and of the National Tax Tribunal. - (1) The Supreme Court upon hearing any reference made to it by the Appellate Tribunal under section 257 shall decide the question of law raised therein, and shall deliver its judgment thereon containing the grounds on which such decision is founded, and a copy of the judgment shall be sent under the seal of the Court and the signature of the Registrar to the

Appellate Tribunal which shall pass such orders as are necessary to dispose of the case conforming to such judgment.

(2) Where the National Tax Tribunal delivers a judgment in an appeal filed before it or in any matter transferred to it under the National Tax Tribunal Act, 2004, effect shall be given to the order of that Tribunal by the assessing officer on the basis of certified copy of the judgment.

(3) The cost of any reference to the Supreme Court which shall not include the fee for making the reference shall be at the discretion of the Court.”;

(iv) in section 260A, in sub-section (1), after the words “order passed in appeal by the Appellate Tribunal”, the words “before the date of establishment of the National Tax Tribunal” shall be inserted;

(v) in section 261, after the words “any judgment of the High Court delivered”, the words “before the establishment of the National Tax Tribunal” shall be inserted;

(vi) in section 263, in sub-section (3), after the words “the Appellate Tribunal,”, the words “National Tax Tribunal,” shall be inserted;

(vii) in section 264, in sub-section (7), after the words “the Appellate Tribunal,”, the words “National Tax Tribunal,” shall be inserted.

PART II

AMENDMENTS TO THE WEALTH-TAX ACT, 1957

(27 OF 1957)

1. In section 2, after clause (1c), the following clause shall be inserted, namely :-

‘(ld) “National Tax Tribunal” means the National Tax Tribunal established under section 3 of the National Tax Tribunal Act, 2004;’.

2. In section 25, in sub-section (4), after the words “Appellate Tribunal,” the words “National Tax Tribunal” shall be inserted.

3. In section 27A—

(i) in sub-section (1), after the words and figures “file on or after the 1st day of October, 1998”, the words “but before the date of establishment of the National Tax Tribunal” shall be inserted;

(ii) in sub-section (2), after the words “An appeal shall lie to the High Court”, the words “before the date of establishment of the National Tax Tribunal” shall be inserted.

4. In section 29, in sub-section (1), after the words “any judgment of the High Court delivered”, the words “before the date of establishment of the National Tax Tribunal” shall be inserted.

5. In section 29A, after the words “preferred to the Supreme Court”, the words and figures “under this Act before the commencement of the National Tax Tribunal Act, 2004” shall be inserted.

PART III

AMENDMENTS TO THE EXPENDITURE-TAX ACT, 1987

(35 OF 1987)

1. In section 13, in sub-section (4), for the words “or any order of a

High Court", the words "or any order of the National Tax Tribunal or of a High Court" shall be substituted.

2. In section 21, in sub-section (7), after the words "Appellate Tribunal," the words "the National Tax Tribunal," shall be inserted.

PART IV
AMENDMENTS TO THE INTEREST-TAX ACT, 1974

(45 OF 1974)

1. In section 19, in sub-section (3), after the words “the Appellate Tribunal”, the words “the National Tax Tribunal” shall be inserted.

2. In section 20, in sub-section (7), for the words “Appellate Tribunal, the High Court or the Supreme Court”, the words “Appellate Tribunal, the National Tax Tribunal, the High Court or the Supreme Court” shall be substituted.

PART V

AMENDMENTS TO THE FINANCE (No. 2) ACT, 1998

(21 OF 1998)

In section 76, in sub-section (1), the words, figures, letter and brackets “sections 23, 23A, 24, 25, 28 and 29 of the Wealth-tax Act as amended and section 27A as inserted by the Finance (No. 2) Act, 1998”, the words, figures and letter “sections 23, 23A, 24 and 25 of the Wealth-tax Act” shall be substituted.

PART VI

AMENDMENTS TO THE CUSTOMS ACT, 1962

(52 OF 1962)

1. In section 2, after clause (30), the following clause shall be inserted, namely :-

“(30A) “National Tax Tribunal” means the National Tax Tribunal established under section 3 of the National Tax Tribunal Act, 2004;”.

2. In section 27, in sub-section (3), after the words “Appellate Tribunal”, the words “, the National Tax Tribunal” shall be inserted.

3. In section 27A, in the *Explanation*, after the words “Appellate Tribunal”, the words “, National Tax Tribunal” shall be inserted.

4. In section 28AA, in *Explanations* 1 and 2, after the words “Appellate Tribunal”, the words “, National Tax Tribunal” shall be inserted.

5. In section 28AB, in *Explanations* 1 and 2, after the words “Appellate Tribunal”, the words “, National Tax Tribunal” shall be inserted.

6. In section 28B, in sub-section (1), after the words “Appellate Tribunal”, the words “National Tax Tribunal” shall be inserted.

7. Sections 130, 130A, 130B, 130C and 130D shall be omitted.

8. In section 130E, in clause (b), after the words “any order passed”, the words “before the establishment of the National Tax Tribunal” shall be inserted.

9. In section 131, after the words “an appeal has been preferred to the Supreme Court”, the words and figure “under this Act before the commencement of the National Tax Tribunal Act, 2004” shall be inserted.

10. In section 131C, clause (b) shall be omitted.

PART VII

AMENDMENTS TO THE CENTRAL EXCISE ACT, 1944

(1 OF 1944)

1. In section 2, after clause (f), the following clause shall be inserted, namely :-

“(ff) “National Tax Tribunal” means the National Tax Tribunal

established under section 3 of the National Tax Tribunal Act, 2004;’.

2. In section 11AA, in *Explanations* 1 and 2, after the words “Appellate Tribunal”, the words “, National Tax Tribunal” shall be inserted.

3. In section 11AB, in *Explanations* 1 and 2, after the words “Appellate Tribunal,” the words, “National Tax Tribunal” shall be inserted.

4. In section 11BB, in the *Explanation*, after the words “Appellate Tribunal”, the words “, National Tax Tribunal” shall be inserted.

5. In section 35C, in sub-section (4), for the words, figures and letters “Save as provided in section 35G or section 35L”, the words and figures “Save as provided in the National Tax Tribunal Act, 2004” shall be substituted.

6. Sections 35G, 35H, 35-I and 35J shall be omitted.

7. In section 35K, -

(i) in sub-section (1), the words “High Court or the” shall be omitted;

(ii) in sub-section (2), -

(a) the words “the High Court or” occurring at both the places shall be omitted;

(b) the words “as the case may be,” shall be omitted.

8. In section 35L, in clause (b), after the words “any order passed”, the words “before the establishment of the National Tax Tribunal” shall be inserted.

9. In section 35N, after the word “an appeal has been preferred to the Supreme Court”, the words, and figures “under this Act before the commencement of the National Tax Tribunal Act, 2004” shall be inserted.

STATEMENT OF OBJECTS AND REASONS

Under the direct and indirect tax enactments, an appeal lies to the High Court on a substantial question of law. Due to pendency of a large number of cases in the High Courts, huge revenue is blocked in such litigations. This is adversely affecting the national economy. Hence, urgent measures are required to be taken to speed up taxation matters pending before the High Courts. To achieve the aforesaid objective, it is proposed to establish a Tax Tribunal to be known as the National Tax Tribunal to hear cases on substantial question of law from the decisions of the Income-tax Appellate Tribunal and the Customs, Excise and Service Tax Appellate Tribunal. This Tribunal is being set up under article 323B of the Constitution and will act through its Benches. A person who has been a Judge of the Supreme Court or the Chief Justice of a High Court shall be the Chairperson of the National Tax Tribunal. The number of Benches to hear the cases under the direct tax laws and indirect tax laws shall be decided by the Central Government from time to time. With the establishment of the National Tax Tribunal all matters and proceedings pending in appeals and references under the direct tax laws and indirect tax laws before the High Courts shall stand transferred to it.

2. The Bill seeks to achieve the above objects. The notes on clauses explain the various provisions of the Bill.

H.R. BHARDWAJ

New Delhi.

The 6th December, 2004.

Clause 2. — This clause defines certain expressions occurring in the Bill.

Clause 3. — This clause provides for the establishment of a National Tax Tribunal.

Clause 4. — This clause provides for composition of the National Tax Tribunal.

Clause 5. — This clause provides for constitution, jurisdiction and place of sitting of the Benches of the National Tax Tribunal.

Clause 6. — This clause prescribes the qualifications for appointment of Chairperson, and other Members of the National Tax Tribunal.

Clause 7. — This clause provides the manner in which the Chairperson and other Members of the National Tax Tribunal shall be appointed by the Central Government. It provides that the Chairperson and Members shall be appointed by the Central Government on the recommendation of a Selection Committee consisting of the Chief Justice of India or a Judge of a Supreme Court nominated by him, the Secretary, Department of Legal Affairs and the Secretary, Department of Revenue.

Clause 8. — This clause fixes the tenure of the Chairperson and other Members of the National Tax Tribunal subject to a maximum age limit.

Clause 9. — This clause provides for the procedure for resignation by the Chairperson or a Member of the National Tax Tribunal.

Clause 10. — This clause provides for the salary, allowances and other terms and conditions of service of Chairperson and other Members.

Clause 11. — This clause deals with the procedure for removal and suspension of the Chairperson and other Members of the National Tax Tribunal.

Clause 12. — This clause provides that the Central Government shall provide the staff for the functioning of the National Tax Tribunal. They will be appointed by the Central Government on the recommendation of a Selection Committee and their salaries, allowances and other conditions of service shall be prescribed by the rules.

Clause 13. — This clause authorises the persons who may appear before the National Tax Tribunal.

Clause 14. — This clause provides for the appointment of the senior most member to act as Chairperson or discharge the functions of the Chairperson when there is any vacancy in the office of Chairperson by reason of his death, resignation or otherwise, or when the Chairperson is unable to discharge his functions owing to absence, illness or any other cause.

Clause 15. — This clause specifies the procedure for preferring an appeal to the National Tax Tribunal.

Clause 16. — This clause provides that the National Tax Tribunal shall not be bound by the procedure laid down by the Code of Civil Procedure, 1908 but be guided by the principles of natural justice and shall have the power to regulate its own procedure. It also invests the National Tax Tribunal with powers of civil court in respect of certain matters.

Clause 17. — This clause provides that any order passed by the National Tax Tribunal shall be final.

Clause 18. — This clause provides that the decision of the National Tax Tribunal shall be by majority where the members of a Bench differ in opinion on any point.

Clause 19. — This clause deals with circumstances when a Special Bench may be constituted where a question of law already decided by a Bench

subsequently comes up for hearing before another Bench.

Clause 20. — This clause empowers the National Tax Tribunal to make interim order subject to certain conditions.

Clause 21. — This clause vests the National Tax Tribunal with power to punish for contempt of itself as a High Court.

Clause 22. — This clause provides that the National Tax Tribunal may pass such orders as it thinks fit after giving an opportunity of being heard to the parties in any proceedings before it.

Clause 23. — This clause provides for the transfer to the National Tax Tribunal of all matters and proceedings under the direct taxes and indirect taxes pending before any High Court and procedure for their hearing.

Clause 24. — This clause provides for filing of an appeal to the Supreme Court against any decision or order of the National Tax Tribunal.

Clause 25. — This clause makes it clear that Chairperson, Members and staff of the National Tax Tribunal shall be deemed to be public servants within the meaning of section 21 of the Indian Penal Code.

Clause 26. — This clause provides for protection of the National Tax Tribunal, its Chairperson, Member, officer or other employees in respect of anything done in good faith in pursuance of this Bill.

Clause 27. — This clause empowers the Central Government to make suitable provisions by order published in the Official Gazette, and not inconsistent with the provisions of the Bill, for removing any difficulty in giving effect to the provisions of this Bill within a specified period.

Clause 28. — This clause empowers the Central Government to make rules to carry out the provisions of this Bill and such rules may provide for various matters including procedure for the investigation of the charges of misbehaviour or incapacity against the Chairperson or other Members, salaries, allowances and other conditions of service of its staff, etc.

Clause 29. — This clause provides for the procedure for laying of rules framed under this Bill before each House of Parliament.

Clause 30. — This clause provides for consequential amendments in the provisions relating to the jurisdiction of a High Court under Income-tax Act, 1961; the Wealth-tax Act, 1957; the Expenditure Tax Act, 1987; the Interest-tax Act, 1974; the Finance (No. 2) Act, 1998; the Customs Act, 1962 and the Central Excise Act, 1944.

FINANCIAL MEMORANDUM

The National Tax Tribunal Bill, 2004 provides for the establishment of the National Tax Tribunal for adjudication of disputes with respect to levy, assessment, collection and enforcement of direct taxes and the determination of the rates of duties of customs and Central excise on goods and the valuation of goods for the purposes of assessment of such duties and also levy of tax on service.

Clause 3 of the Bill provides for the establishment of the National Tax Tribunal. According to clause 4 of the Bill, the National Tax Tribunal shall consist of a Chairperson and such number of other Members as the Central Government deems fit. Clause 10 provides that the salary, allowances and other terms and conditions of service of the Chairperson shall be the same as applicable to a sitting judge of the Supreme Court and a member shall draw salary of a High

Court judge and other allowances, and the terms and conditions of service of the member shall be the same as applicable to a Secretary to the Government of India. Clause 12 of the Bill provides that the Central Government shall provide the National Tax Tribunal with such officers and employees as it may deem fit. These provisions in the Bill when enacted will have financial implications.

2. Having regard to the number of appeals and references which will stand transferred to the National Tax Tribunal from the High Courts, it is considered necessary to have at least 15 Benches for the Direct Tax matters and 10 Benches for Indirect Tax matters so that cases which may stand transferred to the Tribunal from the High Court may be disposed of quickly. It will also be necessary to provide for an adequate number of supporting officers and employees for proper functioning of the Tribunal.

3. The total expenditure per Bench and its staff requirement will be Rs. 31,51,000/- per annum. Accordingly, the total expenditure for 25 Benches would be around Rs.7.88 crores per annum. The total expenditure on infrastructural requirements on the non-recurring expenditure (for initial setting up) would be Rs. 15,00,000/- and Rs. 10 lakhs per annum is estimated as recurring expenditure, per Bench. Accordingly, total expenditure on the infrastructural requirements including recurring and non-recurring would be approximately Rs. 6.80 crores.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 27 of the Bill empowers the Central Government to remove by order any difficulty, which may arise in giving effect to the provisions of the proposed legislation. This is by way of abundant aution and for covering difficulties, which it is not practicable to visualise. It has, however, been provided that no such order shall be made after the expiry of a period of two years from the date of commencement of the Appellate Tribunal. It has also been provided that a copy of each such order made shall be laid before each House of Parliament.

2. Clause 28 of the Bill empowers the Central Government, by notification, to make rules to carry out the provisions of the proposed legislation. Sub-clause (2) of this clause enumerates the matters with respect to which rules may be made under this clause. These matters relate to, *inter alia*, the procedure for investigation of charges of misbehaviour or incapacity against the Chairperson or other Members under the proposed sub-clause (4) of clause 11; the salaries and allowances and other conditions of service of officers and other employees of the National Tax Tribunal under the proposed sub-clause (2) of clause 12; the amount of fee payable for filing an appeal to the National Tax Tribunal under the proposed sub-clause (2) of clause 15 and the subject matter in respect of which the National Tax Tribunal may exercise the powers of a civil court under the proposed item (f) of sub-clause (3) of clause 16.

3. As the matters with respect to which order or rules may be made pertain to matters of procedure or detail, the delegation of legislative powers is of a normal character.
